IN THE UNITED STATES DISTRICT COURT

FOR THE NORTHERN DISTRICT OF NEW YORK

Case No. 07-CV-0943 LEK/DRH

<u>MEMORANDUM OF LAW IN SUPPORT OF THE STATE OF RHODE ISLANDS'</u> <u>MOTION TO DISMISS THE PLAINTIFFS' COMPLAINT</u>

INTRODUCTION

This Memorandum of Law supports the Motion to Dismiss filed by Defendants, the State of Rhode Island and A. Ralph Mollis, Rhode Island Secretary of State ("Rhode Island Defendants"), by and through counsel, the Department of the Attorney General for the State of Rhode Island. The Rhode Island Defendants hereby move this Honorable Court to dismiss the Plaintiffs' Amended Complaint on the following grounds:

- pursuant to the Federal Rule of Civil Procedure ("Fed. R. Civ. P.") Rule 12(b)(2), this Court does not have personal jurisdiction over the Rhode Island Defendants;
- (2) pursuant to Fed. R. Civ. P. Rule 12(b)(3), this Court is improper venue as to the Rhode Island Defendants;
- (3) pursuant to Fed. R. Civ. P. Rule 12(b)(5), the Plaintiffs have failed to make proper service of process on the Rhode Island Defendants;
- (4) pursuant to Fed. R. Civ. P. Rule 12(B)(6), Plaintiffs have failed to state a claim upon which relief may be granted; and
- (5) pursuant to the Eleventh Amendment, the State of Rhode Island is immune from suit.

PLAINTIFFS' AMENDED VERIFIED COMPLAINT

The Pro Se Plaintiffs in this civil action, Robert L. Schulz, <u>et al.</u>, file this Amended Verified Complaint ("Amd. Ver. Cpt.") alleging three causes of action against the fifty States of these United States, including the Rhode Island Defendants. Fairly read and liberally construed, the allegations against each of the defendant states, including the Rhode Island Defendants, concern the Plaintiffs' objection to the defendant states' use of certain voting machines in elections held in each of the defendant states, including Rhode Island.

Plaintiffs request that this Court permanently enjoin the defendants from conducting elections:

- (1) which are not "open, verifiable, transparent, machine-free, computer-free," ("Amd. Ver. Cpt." at ¶ 268(a));
- (2) which do "not rely exclusively on paper ballots, hand marked and hand-counted,"("Amd. Ver. Cpt." at ¶ 268(b)); and
- (3) which do not keep paper ballots in "full public view until the results of the hand counting is publicly announced at that vote station." ("Amd. Ver. Cpt." at ¶ 268(c)).

ARGUMENT

A. <u>Plaintiffs Lack Personal Jurisdiction To Bring This Civil Action Against The</u> <u>Rhode Island Defendants</u>.

By invoking this Court's jurisdiction, Plaintiffs bears the burden of establishing by competent proof that jurisdiction exists. <u>See Computer Associates Intern., Inc. v. Altai</u>, 126 F.3d 365, 370-71 (2nd Cir. 1997). "It has long been the rule that the standard to be applied in determining whether a federal district court has jurisdiction over the person in diversity cases is the law of the state where the court sits." <u>Canterbury Belts Ltd. v. Lane Walker Rudkin, Ltd.</u>, 869 F.2d 34, 40 (2d Cir.1989). "The exercise of jurisdiction is proper if the defendant has

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sufficient contacts to satisfy both the state long arm statute and the Due Process clause of the

Fourteenth Amendment." Computer Associates Intern., Inc., 126 F.3d at 370 (citing Chaiken v.

<u>VV Publ'g Corp.</u>, 119 F.3d 1018, 1025-26 (2d Cir.1997).

(1.) Plaintiffs' Verified Amended Complaint fails to establish personal jurisdiction under New York's long-arm statute.

New York's long arm statute provides in pertinent part:

(a) Acts which are the basis of jurisdiction. As to a cause of action arising from any of the acts enumerated in this section, a court may exercise personal jurisdiction over any non-domiciliary, or his executor or administrator, who in person or through an agent:

1. transacts any business within the state or contracts anywhere to supply goods or services in the state; or

•••

4. owns, uses or possesses any real property situated within the state.

. . .

(c) Effect of appearance. Where personal jurisdiction is based solely upon this section, an appearance does not confer such jurisdiction with respect to causes of action not arising from an act enumerated in this section.

N.Y. C.P.L.R. § 302(a).

Plaintiffs' Amended Complaint fails to demonstrate that this Federal Court has

jurisdiction over the Rhode Island Defendants under New York's long arm statute, N.Y. C.P.L.R.

§ 302(a). Respectfully, Rhode Island is a sovereign state of these United States and the Secretary

of State of Rhode Island, in his official capacity, is, <u>de jure</u>, the State of Rhode Island.¹ In

addition, the Rhode Island Defendants do not transact business or contract anywhere to supply

¹ As the Supreme Court has reasoned, "a suit against a state official in his or her official capacity is not a suit against the official but rather is a suit against the official's office." <u>Will v. Michigan</u>, 491 U.S. 58, 71 (1989) (<u>citing Brandon v. Holt</u>, 469 U.S. 464, 471 (1985)). "As such it is no different from a suit against the state itself." <u>Id. (citing Kentucky v. Graham</u>, 473 U.S. 159, 165-166 (1985) and <u>Monell v. New York City Dept. of Social Services</u>, 436 U.S. 658, 690 n. 55 (1978)).

goods or services in New York. Moreover, the Rhode Island Defendants do not own, use or possess any real property in New York.

(2.) Plaintiffs' Verified Amended Complaint fails to establish personal jurisdiction under the Due Process Clause of the Fourteenth Amendment to the United States Constitution.

The Due Process clause of the U.S. Constitution's Fourteenth Amendment limits the exercise of personal jurisdiction to persons having certain "minimum contacts" with the forum state. <u>Burger King Corp. v. Rudzewicz</u>, 471 U.S. 462, 474 (1985); <u>International Shoe Co. v.</u> <u>Washington</u>, 326 U.S. 310, 316 (1945). Accordingly, "[a] court may exercise personal jurisdiction only over a defendant whose 'conduct and connection with the forum State are such that he should reasonably anticipate being haled into court there." <u>Computer Associates Intern.</u>, <u>Inc.</u>, 126 F.3d at 370-71 (quoting <u>Burger King Corp.</u>, 471 U.S. at 474 (quoting <u>World-Wide Volkswagen Corp. v. Woodson</u>, 444 U.S. 286, 297 (1980)). "Essential to the exercise of personal jurisdiction in each case is 'some act by which the defendant purposely avails itself of the privilege of conducting activities within the forum State, thus invoking the benefits and protections of its laws." <u>Id.</u> at 371 (quoting <u>Burger King Corp.</u>, 471 U.S. at 475 (quoting <u>Hanson v. Denckla</u>, 357 U.S. 235, 253 (1958)).

In this case, the Rhode Island Defendants do not reside in New York. Moreover, none of the allegations contained in the Verified Amended Complaint relate to the Rhode Island Defendants performing any action in New York. The Rhode Island Defendants could not reasonably have anticipated litigation in New York as a result of the Plaintiffs' allegations. Therefore, this Court lacks personal jurisdiction over the Rhode Island Defendants. Accordingly, the Plaintiffs' Verified Amended Complaint against the Rhode Island Defendants must be dismissed.

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B. <u>This Court Is Not The Proper Venue To Bring This Civil Action Against The</u> <u>Rhode Island Defendants</u>.

Respectfully, the U.S. District Court for the Northern District of New York is no the proper venue for this civil action. "The purpose of statutorily specified venue is to protect the defendant against the risk that a plaintiff will select an unfair or inconvenient place of trial." <u>Leroy v. Great Western United Corporation</u>, 443 U.S. 173, 184 (1979). "The requirement of venue is specific and unambiguous; it is not one of those vague principles which, in the interest of some overriding policy is to be given a liberal construction." <u>Olberding v. Illinois Central R.</u> <u>Co.</u>, 346 US 338, 340 (1953). Therefore, courts are required to strictly construe the venue statue. <u>Gulf Ins. Co. v. Glasbrenner</u>, 417 F.3d 353, 357 (2nd Cir. 2005) (citing to <u>Olberding</u>, 346 U.S. at 240).

340).

Because the Plaintiffs' claim apparently "arises under" Federal law, venue must be

determined under 28 U.S.C. §1391(b), which provides in pertinent part:

(b) A civil action wherein jurisdiction is not founded solely on diversity of citizenship may, except as otherwise provided by law, be brought only in

(1) a judicial district where any defendant resides, if all defendants reside in the same State,
(2) a judicial district in which a substantial part of the sum to a principal

(2) a judicial district in which a substantial part of the events or omissions giving rise to the claim occurred, or a substantial part of property that is the subject of the action is situated, or

(3) a judicial district in which any defendant may be found, if there is no district in which the action may otherwise be brought.

28 U.S.C. §1391(b)

The Plaintiffs have failed to show that they meet the requirements under 28 U.S.C.

§1391(b). Subsection (1) does not apply because all of the named Defendants reside in different

states. Under subsection (2), with respect to the Plaintiffs' claim against the Rhode Island

Defendants, no part of the underlying events took place in New York, and no part of any Rhode

Island property subject to the action is situated in New York. <u>See Gulf Ins.Co.</u>, 417 F.3d at 357 ("[D]istrict courts to take seriously the adjective 'substantial.'").

Finally, the Plaintiffs have failed to show that subsection (3) provides them with proper venue. Although one of the Defendants, <u>i.e.</u>, the New York State Board of Elections (<u>see</u> Plaintiffs' Ver. Amd. Cpt. at ¶160), can "be found" in New York, New York is not the proper venue for the Rhode Island Defendants because the Plaintiffs have failed to show that there "is no district in which the action may otherwise be brought." <u>See</u> 28 U.S.C. §1391(b)(3); H.R. Rep. No. 101-734 at 23 (1990), *reprinted in* 1990 U.S.C.C.A.N. 6860, 6875; <u>see generally</u>, <u>McDonald v. General Accident Insurance Co.</u>, 1996 WL 590722 (N.D.N.Y. 1996).

Here, because three named Plaintiffs and the Rhode Island Defendants reside in Rhode Island, and because the alleged events giving rise to the Plaintiffs' claim against the Rhode Island Defendants allegedly occurred, or will allegedly occur in Rhode Island, to the extent that venue is proper in any Federal Court for adjudicating Plaintiffs' claims against the Rhode Island Defendants, it must be the United States District Court for the District of Rhode Island.² Accordingly, pursuant to 28 U.S.C. §1391(b), Plaintiffs claim against the Rhode Island Defendants cannot be brought in this Court. Therefore, this Court should grant the Rhode Island Defendants' Motion to Dismiss.

C. Plaintiffs Failed To Effect Proper Service of Process.

Plaintiffs' "service of process" did not comply with Fed. R. Civ. P. Rule 4. The undersigned represents that the Amended Verified Complaint was hand-delivered to the

² This action has not been, and could not be brought as a class action as the parties are individual pro se plaintiffs acting without counsel and therefore cannot act as counsel for a class. The plaintiffs have also not complied with the requirements for obtaining designation as multidistrict litigation under 28 USC § 1407. <u>See Frank v. Aaronson</u>, 120 F.3d 10 (2nd Cir. 1997); <u>see also Phillips v. Tobin</u>, 548 F.2d 408, 412 (2nd Cir. 1976).

Department of the Attorney General and to the Secretary of State of Rhode Island. This is not lawful and proper service under Rule 4. Therefore, Plaintiffs' Amended verified Complaint in this civil action should be dismissed.

D. The Secretary Of State Of Rhode Island Has No Statutory Authority To Control The Type Of Voting Machines Used In Rhode Island.

Plaintiffs request injunctive relief against the Rhode Island Secretary of State. See Plt.

Amd. Cpt. at ¶¶ 268 (a), (b), and (c). Respectfully, this request is misplaced.

Under the General Laws of Rhode Island, the Secretary of State of Rhode Island does not

have any statutory authority to select or otherwise approve what type of voting machines the

municipalities in Rhode Island use in counting and/or processing votes for local, State or Federal

elections. In 1996, the General Assembly of Rhode Island enacted the following legislation:

WHEREAS, mechanical lever voting machines have been in use in the state of Rhode Island for more than fifty (50) years; and WHEREAS voting machine technology has now advanced to the point where votes can be cast and reliably recorded an optical scan precinct count voting systems; and WHEREAS, optical scan precinct count voting systems are now in use in various states and have resulted in returning accurate and reliable voting results within a shorter period of time than is possible through the use of mechanical lever machines; and WHEREAS, the general assembly finds that it is in the public interest to convert from mechanical lever voting machines to an optical scan precinct count voting system; THEREFORE, the general assembly determines that an optical scan precinct count voting system as described in § 17-19-3 shall be employed in elections held in the State of Rhode Island beginning in 1997.

R.I. Gen. Laws § 17-19-2.1

See also the entirety of Chapter 19 of Title 17 of the General Laws of Rhode Island.

Because the Secretary of State of Rhode Island does not have statutory authority to select

or otherwise approve voting machines in Rhode Island, Plaintiffs have incorrectly and

improperly named him as a Defendant. Therefore, Plaintiffs cannot prove any set of facts in

support of their claim that would entitle them to relief. See Chapman v. New York State Div. for

<u>Youth</u>, 2005 WL 2407548 (2nd Cir. 2005) (citing <u>Conley</u>, 355 U.S. at 45-46 (1957)); <u>Gebhardt</u> <u>v. Allspect, Inc.</u>, 96 F. Supp. 2d 331, 333 (S.D.N.Y. 2000) (In order to avoid dismissal, Plaintiffs must do more than plead mere "conclusory allegations or legal conclusions masquerading as factual conclusions."). Therefore, this Court should dismiss, Plaintiffs' Amended Complaint against the Secretary of State of Rhode Island.³

E. Defendant State of Rhode Island Is Immune From Suit Under The Eleventh Amendment.

The Eleventh Amendment to the United States Constitution generally bars claims in federal court against the states and their agencies. <u>See Pennhurst State School & Hospital v.</u> <u>Halderman</u>, 465 U.S. 89, 104 S. Ct. 900, 79 L. Ed. 2d 67 (1984). Under <u>Ex Parte Young</u>, 209 U.S. 123, 28 S. Ct. 441, 52 L. Ed. 714 (1908), "a plaintiff may sue a state official acting in his official capacity – notwithstanding the Eleventh Amendment – for prospective, injunctive relief from violations of federal law." <u>In re Deposit Ins. Agency</u>, 482 F.3d 612, 617 (2d Cir. 2007) (internal quotation marks omitted). Importantly, however, the ruling in <u>Ex Parte Young</u> does <u>not</u> allow injunctive action against a state, as opposed to state officers. <u>Ashe v. Board of Elections</u>, 1988 U.S. Dist. LEXIS 10067 (E.D.N.Y. 1988); <u>see also NAACP v. California</u>, 511 F.Supp. 1244, 1250 (E.D. Cal. 1981), aff^{*}d. 711 F.2d 121 (9th Cir. 1982).

In this case, Plaintiffs have named the State of Rhode Island as a Defendant. Because the State of Rhode Island is immune from suit under the Eleventh Amendment, the claims against the State of Rhode Island should be dismissed.

³Even if Plaintiffs' named Rhode Island's Ballot Law Commission as a defendant in this case, Plaintiffs' claim would fail under the jurisdictional and venue arguments set forth above.

CONCLUSION

For the reasons set forth herein, and incorporating by reference the arguments set forth in the dispositive memoranda filed by certain brother and sister states named as defendants in this civil action, the Defendants, State of Rhode Island and the Rhode Island Secretary of State, respectfully request that the instant Motion to Dismiss be granted; that this civil action be denied and dismissed, with prejudice; that a Final Judgment be entered in this civil action; and such other and further relief as the interests of justice may require.

Respectfully submitted,

DEFENDANTS

State of Rhode Island and A. Ralph Mollis, Secretary of State of Rhode Island

By their Attorney,

PATRICK C. LYNCH ATTORNEY GENERAL

/s/ Thomas A. Palombo

Thomas A. Palombo, Bar No. 4212 Assistant Attorney General 150 South Main Street Providence, RI 02903 Tel: (401) 274-4400 ext. 2296 Fax: (401) 222-2995 tpalombo@riag.ri.gov

CERTIFICATION

I hereby certify that I have filed the within Memorandum via the ECF filing system and caused a copy to be sent on this 13th day of December, 2007 to:

/s/ Thomas A. Palombo

Douglas A. Bahr dbahr@nd.gov

Thomas J. Balistreri balistreritj@doj.state.wi.us

Michael A. Barnhill mike.barnhill@alaska.gov

Bruce J. Boivin bruce.boivin@oag.state.ny.us

William P. Bryan, III bryanb@ag.state.la.us

Charles J. Butler cbutler@oag.state.md.us

Michael A. Casper michael.casper@doj.state.or.us

Francine A. Chavez fchavez@ago.state.nm.us

Robert W. Clark robert.clark@po.state.ct.us

Richard N. Coglianese RCoglianese@ag.state.oh.us

Dale A. Comer dale.comer@nebraska.gov Mark J. DiStefano mdistefano@atg.state.vt.us

Jeffrey T. Even jeffe@atg.wa.gov

James B. Farnsworth Jim.Farnsworth@ago.mo.gov

Phyllis Gardiner Phyllis.Gardiner@maine.gov

Michael S. Gilmore mike.gilmore@ag.idaho.gov

Douglas J. Goglia djg@hrfmlaw.com,djg@nycap.rr.com

Dennis R. Hansen dennis.hansen@arkansasag.gov

William S. Hesse hesses@ksag.org

James V. Ingold jingold@oag.state.va.us

David B. Irvin brent.irvin@ag.ky.gov

Tina L. Izadi <u>Tina.Izadi@oag.ok.gov</u> James W. Kennedy, III james.kennedy@doj.nh.gov

Thomas H. Klein tklein@atg.state.il

Janet M. Kleinfelter janet.kleinfelter@state.tn.us

Paul J. Martin Paul.Martin@myfloridalegal.com

Melody Mirbaba melody.mirbaba@state.co.us

Christine S. Munro csmunro@ag.state.nv.us

George W. Neville gnevi@ago.state.ms.us

Susan K. Nichols snichols@ncdoj.gov

William G. Parker, Jr Wparker@ago.state.al.us

Jason S. Postelnik jason.postelnik@dol.lps.state.nj.us

Kenneth E. Raschke , Jr ken.raschke@state.mn.us

Thom D. Roberts thomroberts@utah.gov

Michael M. Robinson mrobin@state.wy.us Peter W. Sacks peter.sacks@state.ma.us

Robert L. Schulz bob@givemeliberty.org

Ann M. Sherman shermana@michigan.gov

Bruce L. Skolnik bruce.skolnik@azag.gov

Holly Loy Smith hsmith@law.ga.gov

James E. Smith , Jr agesmith@ag.state.sc.us

Russell A. Suzuki Russell.A.Suzuki@hawaii.gov

Margaret Carew Toledo Margaret.Toledo@doj.ca.gov

Thomas J. Turner <u>Thomas.Turner@oag.state.tx.us</u>

Christie S. Utt csu@wvago.gov,cep@wvago.gov

Kate S. Van Bokkelen kvbokkelen@atg.in.gov

Sherri Sundem Wald Sherri Wald@state.sd.us

A. Ann Woolfolk Ann.Woolfolk@state.de.us

CERTIFICATION

I hereby certify that I mailed a true copy of the within Motion to Dismiss by first class mail, postage prepaid on this 13th day of December, 2007 to:

/s/ Thomas A. Palombo

Charles W. Abel PMB 102 16-540 Keaau-Pahoa Rd. Suite #2 Keaau, HI 96749

Robert Adams 200 Britanny Circle Richmond, KY 40475

Jean C. Allen 4140 Hillsboro Dr. Tuscaloosa, AL 35404

Pankaj Anand 506 Washington Road Parlin, NJ 08859

Duane F. Andress 1504 W. 47th Ave. Unit B Anchorage, AK 99503

Francine Arnold 16523 West Porter Road Evansville, WI 53536

Ted Arsenault 2305 N 2300 W Cedar City, UT 84720

Walter Augustine 4317 Flower Valley Dr Rockville, MD 20853

Henry Ayre 398 West Redoubt Ave Soldotna, AK 99669 **Steven Bachman** 331 Forest Dr Wilmington, DE 19804

Robin A. Bailey 1130 U.S. Hwy 24 Stockton, KS 67669

Lynne Baker 120 E. Main St. Heber Springs, AR 72543

Steven M. Beeson 317 S. 6th Street Broken Arrow, OK 74012

Thomas Beretta 1015 Warwick Avenue Warwick, RI 02888

Arthur Berg 1441 US Route 11 Tully, NY 13159

Susan R. Berge 50 Benedict Road Harrisville, RI 02830

Gary Berner 442 Wilson Avenue Lyndhurst, NJ 07071

Doug Bersaw 139 Tully Brook Road Richmond, NH 03470 **Ilona Urban Blakeley** General Delivery Pauline, SC 29374

Joshua David Brannon 709 Silkwood Ct. Boiling Springs, SC 29316

Larry K. Burns 2716 G Street Washougal, WA 98671

Mark G. Bushman 4911 Old Conton Road #134 Jackson, MS 39211

Cathy Cartier 13432 62nd Street NW Williston, ND 58801

Charles Cartier 13532 62nd Street NW Williston, ND 58801

Keith Castonguay 9 Mountain Ave Apt 3 Lewiston, ME 04240

Marie Castonguay 9 Mountain Ave. Apt 3 Lewiston, ME 04240

Brent Cole, Sr P. O. Box 312 Craig, AK 99921

David Cole 643 Cedar Rock Road Arlington, VT 05250

Stuart Kevin Cole 545 E. Bennett Dr. Flagstaff, AZ 86001

James Condit, Jr 4575 Farview Lane Cincinnati, OH 45247

Gary Conway 6575 N. 16th St Dalton Gardens, ID 83815

Patrick Conway 520 Myers Lane Elizabethtown, KY 42701

Kenneth Cooper 3876 140th Ave Holland, MI 49424

Juanita Cox 1088 McCarran Ranch Road McCarran, NV 89434

Eddie Craig 4502 North Street Nacogdoches, TX 75965

Lance Crain 2033 Grass Creek Road Casper, WY 82604

Christopher J.M. Cummins 81 CR 849 Blue Mountain, MS 38610

Clay Dalton P.O. Box 275 Waleska, GA 30183

Robert K. Dalton 312 N 100 E Cedar City, UT 84720

Shawn Wayne Junior Davis 1130 N. Robin Ave Duluth, MN 55811

Janine L. Dean Winter 850 S. Tamiami Trail Sarasota, FL 34236

William Clark Delashmutt 4237 Hardtimes Road Box 406 Prospect, VA 23960

Tony Demott 301 E. Cross St, Apt 2 Ypsilanti, MI 48198

Paul Dionne 43 Bucknam Street Apt 1 Everett, MA 02149

Michael Disalvo 6854 Founders Row #114 West Chester, OH 45069

Beverly Durand 27 Schwanger Dr. Bowdoin, ME 04287

Samuel Anthony Ettaro 513 Thompson Street Curwensville, PA 16833

John Farrar 365 Whitson Road Bethpage, TN 37022

Mary D. Farrell 1117 Northeast Hancock St. Portland, OR 97212

John J. Felso 5135 Christopher Holw Alpharetta, GA 30004

Guy Page Felton, III 1220 Salem Place #5 Reno, NV 89509

Pat Foster

6079 Mallard Dr Fennville, MI 49408

Elena Gagliano 13 John Long Road Philipsburg, MT 59858

Gary L. Gale 126 Mountain Home Park Brattleboro, VT 05301

Ashley Wade Gary 703 Paula Drive Delcambre, LA 70528

James Genzling P.O. Box 192 Lakewood, NM 88254

Dianne Gilbert 28 Harvey Lane Epping, NH 03042

Gary W. Giuffre 130 Briarwood Lane Bellville, TX 77418

Joseph Goodman 10924 Harrison Street Kansas City, MO 64131

Gregory Gorey 3828 Arrow Drive Austin, TX 78749

James Gragg 1835 Holland Lane Wichata, KS 67212

Corey Michael Graham 12019 Indigo Dr Francisville, LA 70775

Arthur Groveman

4521 Hidden River Road Sarasota, FL 34240

Kevin Halpin 6921 Aerovista Court Saint Louis, MO 63123

Lee Hamel 3120 NW John Olsen Ave. #4-105 Hillsboro, OR 97124

Elvis Hanes P.O. Box 412 Tea, SD 57064

Christopher H. Hansen 2657 Windmill Pky. #107 Henderson, NV 89074

John Hansvick 700 Ridge Road Henderson, MN 56044

William Hardin 112 Bradford Circle Hendersonville, TN 37075

Steve Harris 7421 Innisfree Place Charlotte, NC 28226

William Hathaway 12059 N. Upper Lakeshore Dr. Monticello, IN 47960

Gerald B. Hebert 45 East U.S. Highway 6 Valparaiso, IN 46383

Edward Helmstetter 70 Burnside Avenue Cranford, NJ 07016 **Craig F. Holguin** 1533 N. Bradley Avenue Oklahoma City, OK 73127

David Johnson 11649 N. 86th Ln Peoria, AZ 85345

Cynthia L. Jones 46241 Usher Lane Valley Lee, MD 20692

Maurice W. Jones P.O. Box 117 Grover, WY 83122

Stanley Jones P.O. Box 6202 Bozeman, MT 59771

Joseph Kasun 4390 J Street Omaha, NE 68107

Ronald J. Keller 5127 Hwy 36 South Rosenbeg, TX 77471

William Keller 108 Old Winchester Road Deeherd, TN 37324

Shaun A. Knapp 345 S. 1450 E. Provo, UT 84606

David Knight 4002 NE 272 nd Avenue Camas, WA 98607

Charlie Kochenash 306 Beech St Valparaiso, IN 46383

Anthony Leonardo 1636 Ridgeland Avenue Berwyn, IL 60402

John Liggett 1040 1st Ave. #351 New York, NY 10022

Lotus 3725 Interpark Dr, Ste D Colorado Springs, CO 80907

Lorraine Lunnon 540 Vance Street Lakewood, CO 80226

John Marshall 7131 Cameron Ave Monticello, MN 55362

Michael Marsoun P.O.Box 650 Kealakekua, HI 96750

Jean Mateson 1202 River Rd Wilmington, DE 19809

Tom Mayfield 10258 Thunder Rd WC46 Fayetteville, AR 72701

Christopher J. Maynard 18 Eagle Nest Drive Lincoln, RI 02865

Jonathan D. Meadows 254 Cotten Gin Road Ripley, MS 38663 **Todd Metallo** 3511 Arrowwood Ct La Grange, KY 40031

Glenda Middlebrook 17025 Becton Lane Fayetteville, AR 72701

Eric Miller 7121 S. 176th Avenue Omaha, NE 68025

Nova A. Montgomery 3037 Arbor Oaks Dr Tarpon Springs, FL 34688

Amanda Moore 2117 Savannah Highway Charleston, SC 29414

Ron Moss 5115 208 th Street E Spanaway, WA 98387

Owen Mulligan 305 S. Union Street Apt #3 Burlington, VT 05401

Charles Nadolski 4847 N. Hamilton Ave #2 Chicago, IL 60625

Rubie O'Dell P.O. Box 733 Cave Junction, OR 97523

Roger Patrick 4854 Cleekland Trace Marietta, GA 30062

Eugene Paulson 10454 1st Street Rosholt, SD 57260 Ka'imi Pelekai 1750 Kalakaua Ave #3250 Honolulu, HI 96826

Jay Peterson 1024 E. 1st Street Fremont, NE 68025

Matthew Pitagora 3263 Janelle Dr San Jose, CA 95148

Dorris Ponstingl 3950 Mt. Union Road Huntington, WV 25701

Harold Poole 2308 Pebble Beach Dr. Elkton, MD 21921

Charles Price 7 Greenwood St Watertown, CT 06795

Charles Ranalli 14225 Copper Avenue NE #508 Albuquerque, NM 87123

Walter B. Reddy, III 16 Briar Oak Drive Weston, CT 06883

Troy D. Reha 2525 County Line Road 356 Des Moines, IA 50321

Marcus Riego 2606 Belaire Dr Wilmington, DE 19808

William Ritch HC 30 Box 8 Cuchillo, NM 87901

Brian L. Roberts 755 Roberts St. Leesburg, AL 35983

Charles D. Roberts 755 Roberts St. Leesburg, AL 35983

Mychal R. Schillaci 1221 East Ave Burbank, CA 91504

Judith Sharpe 600 W. Riverview Drive Suffolk, VA 23434

William Sisemore 122 Ranger Bottom Road Ranger, WV 25557

Zabrina Sisemore 122 Ranger Bottom Road Ranger, WV 25557

Daniel Skapinsky 201 Plymouth St Holbrook, MA 02343

Joe R. Slack, Jr. P.O. Box 273 Lander, WY 82520

Fred Smart 3242 Harrison St. Evanston, IL 60201

Bette German Smith 2506 Hwy 54 W #07 Chapel Hill, NC 27516

William Stegmeier 27116 Grummand Avenue Tea, SD 57064

Edgar Stephan 266 Limeplant Road Ford City, PA 16226

Robert Surprenant

429 Mine Ledge Road Surrey, NH 03431

Gregory Tekautz 244 Baker Drive Rittman, OH 42270

Brian Thompson, II 6921 Aerovista Court Saint Louis, MO 63123

Joseph Thompson 1805 B Schoenersville Road Bethlehem, PA 18018

Paul T. Venable, III 1002 North D St Parma, ID 83660

Susan K. Venable 1002 North D St Parma, ID 83660

Pam Wagner 2556 Johnson Iowa Road Homestead, IA 52236

Clarence Edward Ward, III 3223 Canal St New Orleans, LA 70119

Dave Ward 3539 Washington Ave Stratford, IA 50249

Jennifer L. Waters 6415 NW 19th Street Bethany, OK 73008

Susan Marie Weber 43-041 Buttonwood Dr. Palm Desert, CA 92260

Betty Wies 14424 Timberedge Lane Colorado Springs, CO 80921

Carolyn Williams 2410 Edenbrook Drive Richmond, VA 23228

Donald Williamson 245 E Main St Marlborough, MA 01752

Heather Wilson 68 Chestnut Hill Rd Wilton, CT 06897

Mark J. Yannone 2 W Pershing Ave Phoenix, AZ 85029

Anita Zibton 9566 Smart Hallow La Farge, WI 54639

Carl Jay Zietlow 508 Hannah Branch Road Burnsville, NC 28714